

Under the second scenario associated with the Action Alternative, Governors Island would be disposed of to an entity other than NYS and/or NYC for fair market value. The continued preservation and maintenance of the GINHL district would be an obligation transferred along with the island's title. Disposition to an entity other than NYS and/or NYC under the Action Alternative could be beneficial in terms of the creation of new tax ratables within NYC. Additionally, if profit-generating uses occur on the island, these uses would generate sales or corporate taxes, which would accrue to NYS and/or NYC. Provision of police, fire and other municipal services to Governors Island would be necessary, the cost of which could be offset to some degree by taxes. The possibility exists that the island could be disposed of to a not-for-profit institution at fair market value, or some combination of not-for-profit entity. In this case the not-for-profit institution would be exempt from paying taxes. This could result in a burden to local services without commensurate tax relief. A Payment in Lieu of Taxes (PILOT) could offset this burden. Under this scenario, the Federal Government would realize the financial gains generated from sale of the island, as well as the annual savings of the costs associated with maintaining the island. Disposal of Governors Island to an entity or entities other than NYS and/or NYC does not have any direct effect on the physical, biological or man-made environment. Any future development of the island by the new owner would be subject to all applicable Federal, State, and local regulations.

VI. Supporting Information

GSA has received a limited number of comments concerning the FEIS. Upon review of these comments, I am satisfied that they have already been sufficiently addressed in both the DEIS and FEIS. In support of this, GSA has received notification from the Environmental Protection Agency (EPA) that "In light of the covenants that will be set forth in the transfer deed, we have concluded that the proposed project would not result in significant adverse environmental impacts; therefore, EPA has no objections to the implementation of the proposed project".

The Port Authority of the State of New York and New Jersey has requested that in reference to the Hazardous Materials Sections of the "Re-Use Options", GSA "forbear from characterization of dredged material absent actual sampling and testing". The FEIS disclosed that if dredging were

determined to be necessary adjacent to the island in connection with the construction of docks or piers, "and the spoil is contaminated, or is ocean-dumped, this may constitute an impact under Section 103 of the Marine Protection, Research, and Sanctuaries Act" (Governors Island Disposition FEIS, November 1998, pp. IV.E-9, IV.R-52, IV.E-90, IV.E-109, IV.E-131). Because of the conceptual nature of the land use options, it is not clear if dredging is actually necessary. GSA did not intend to indicate that spoil material is contaminated, rather that if the spoil were contaminated the potential for impact could exist. In order to determine the nature of any spoil material associated with dredging activities an actual sampling and testing program would need to be undertaken.

The Port Authority also indicated that the * * * disposition to New York City or New York State is preferable to a private disposition and should be evaluated as such in the decision-making process." As indicated earlier, GSA has undertaken the disposition of Governors Island as directed by the Balanced Budget Act of 1997. While the Balanced Budget Act does provide the city and State of New York with the right of first offer (at fair market value), it does not designate a preference as to the purchaser of the island. In keeping with the directive offered in this Act, GSA has employed a similar two-tiered approach to the environmental review of the disposition of the island. The potential benefits and impacts associated with disposition to New York City and/or New York State as well as to a private/institutional party have been fully disclosed in the FEIS. The selection of the disposition alternative as the preferred alternative does not indicate a preference as to the purchaser of the island yet it still allows the State and or city of New York the right of first offer. I believe that sufficient background information concerning the effects of disposition to a public or private entity has been provided to the appropriate parties in the decision-making process.

Finally, a letter received from the Regional Plan Association (RPA) indicates that "[t]he DEIS does not adequately examine the consequences of its action alternatives". I disagree with this assessment and am confident that the analysis of the action alternative has been conducted and the impacts and benefits disclosed as required by NEPA. As I indicated above, GSA has disclosed the impacts and benefits associated with the disposition of the island to either New York City/New York State or another entity. Additionally, in

conjunction with the action alternative, GSA has identified and analyzed a range of reasonably foreseeable reuse options that could occur on the island. In total, GSA has provided a sufficient level of review of the consequences associated with the disposition of the island.

VII. Conclusion

Environmental and other relevant concerns presented by interested agencies and private citizens have been fully addressed within the FEIS. GSA believes there are no outstanding environmental issues to be resolved with respect to the proposed project which are within the mission capabilities of this agency.

After consulting with GSA staff, reviewing the FEIS and all of its related materials, it is my decision GSA will proceed with the disposal of Federally-owned real property known as Governors Island, New York Harbor, New York.

Dated: January 27, 1999.

Robert W. Martin,

Acting Regional Administrator.

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DEPARTMENT OF HEALTH AND HUMAN SERVICES

Statement of Organization, Functions and Delegations of Authority; Program Support Center

Part P (Program Support Center) of the Statement of Organization, Functions and Delegations of Authority for the Department of Health and Human Services (60 FR 51480, October 2, 1995 as amended most recently at 63 FR 71143, December 23, 1998) is amended to reflect changes in Chapter PB within Part P, Program Support Center, Department of Health and Human Services. The Human Resources Service (HRS) is reorganizing and realigning its divisions which perform personnel activities by consolidating the personnel operations and employee/labor relations functions into two newly established Divisions: The Division of Personnel Operations—Parklawn and the Division of Personnel Operations—Switzer. The proposed organizational structure will better support the HRS in its role as a multi-customer, competitive, service-for-fee cost center. The HRS is also clarifying the statement describing the Board for Correction of PHS Commissioned Corps Records to reflect that its operations are overseen by an Executive Director who is located in the immediate Office of the Director, Program Support Center.

Program Support Center

Under *Part P, Section P-20, Functions*, change the following:

Under *Chapter PB, Human Resources Service (PB)* delete the titles and functional statements for the *Personnel Policy, Programs and Organizational Development Division (PBN)*; *Personnel Operations Division (PBP)* and the *Employee and Labor Relations Division (PBR)* in their entirety.

Establish the *Division of Personnel Operations—Parklawn (PBS)* and enter the functional statement as follows:

Division of Personnel Operations—Parklawn (PBS) (1) Administers comprehensive human resources management and employee/labor relations programs for headquarters and field components of the Program Support Center (PSC), other Health and Human Services (HHS) components, and external customers; (2) Develops and implements strategies and processes to ensure the progression of the Division of Personnel Operations—Parklawn in its role as a multi-customer, competitive, service-for-fee cost center; (3) Formulates and implements marketing strategies to promote the utilization of the Division of Personnel Operations—Parklawn services by other HHS components and external customers; (4) Provides consultation and assistance on employee relations services including adverse actions, employee performance deficiencies, discipline, grievances and appeals, reductions-in-force, incentive awards programs, leave regulations, standards of conduct, fitness for duty, violence in the workplace, worker's compensation, conflict of interest such as outside activities, and financial disclosures; (5) Provides advice and assistance concerning the interpretation and application of term and other agreements negotiated with labor organizations, the duty to bargain, other obligations to unions and employees under the Federal Labor-Management Relations Statute, and other applicable laws and governmentwide regulations. Provides managerial advisory services on contract dispute resolution and National Partnership Council; (6) Provides full range of personnel operations services and consultations on human resources activities including recruitment, staffing, position classification, pay administration, performance management, awards, security, special and executive recruitment, retirement and benefits counseling, maintenance of official personnel records, and Commissioned Corps liaison activities; (7) Provides expert managerial advisory services

including analyzing employee resources, forecasting future requirements, and coordinating policy to meet departmental mission and public interest needs; and (8) Administers special initiative programs including special incentives, honor awards programs, and special leave programs.

Establish the *Division of Personnel Operations—Switzer (PBT)* and enter the functional statement as follows:

Division of Personnel Operations—Switzer (PBT)

(1) Administers comprehensive human resources management and employee/labor relations programs for headquarters and field components of the Office of the Secretary (OS), the Office of the Inspector General (OIG), the Administration on Aging (AoA), other Health and Human Services (HHS) components, and external customers; (2) Develops and implements strategies and processes to ensure the progression of the Division of Personnel Operations—Switzer in its role as a multi-customer, competitive, service-for-fee cost center; (3) Formulates and implements marketing strategies to promote the utilization of the Division of Personnel Operations—Switzer services by other HHS components and external customers; (4) Provides consultation and assistance on employee relations services including adverse actions, employee performance deficiencies, discipline, grievances and appeals, reductions-in-force, incentive awards programs, leave regulations, standards of conduct, fitness for duty, violence in the workplace, retirement, worker's compensation, conflict of interest such as outside activities, and financial disclosures; (5) Provides full range of personnel operations services and consultations on human resources activities including recruitment, staffing, position classification, pay administration, performance management, awards, security, special and executive recruitment, retirement and benefits counseling, maintenance of official personnel records, and Commissioned Corps liaison activities; (6) Provides advice and assistance concerning the interpretation and application of term and other agreements negotiated with labor organizations, the duty to bargain, other obligations to unions and employees under the Federal Labor-Management Relations Statute, and other applicable laws and governmentwide regulations. Provides managerial advisory services on contract dispute resolution and National Partnership Council; (7) Provides expert managerial advisory

services including analyzing employee resources, forecasting future requirements, and coordinating policy to meet departmental mission and public interest needs; (8) Provides consultative service and expert advice to organizations effecting change management activities. Specialized services include restructuring, streamlining, employee empowerment, quality management, team building, program evaluation, and other organizational improvement efforts; (9) Oversees the operation of the Career Management Center and provides individual consultative services and expert advice to employees on career related activities; (10) Oversees the operation of the Employee Assistance Program (EAP) for the OS and other HHS components. Services include intake, assessment, referral of employees, and education of employees and management about EAP services; and (11) Administers special initiative programs including special incentives, honor awards programs, and special leave programs.

Under *Chapter PB, Human Resources Service, (PB)*, after the heading *Human Resources Service (PB)*, delete item (7) in its entirety and insert a new item (7) as follows: "(7) Provides Executive Secretariat services for the Board for Correction of PHS Commissioned Corps Records. The Board is overseen by an Executive Director who is located in the immediate Office of the Director, PSC."

Dated: February 1, 1999.

Lynnda M. Regan,

Director, Program Support Center.

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DEPARTMENT OF HEALTH AND HUMAN SERVICES

Centers for Disease Control and Prevention

[Program Announcement 99033]

State and Local Childhood Lead Poisoning Prevention Programs; Notice of Availability of Funds

A. Purpose

The Centers for Disease Control and Prevention (CDC) announces the availability of fiscal year (FY) 1999 funds for new and competing continuation state and local programs to develop and improve childhood lead poisoning prevention activities and build statewide capacity to conduct surveillance of blood lead levels in children. This announcement is related