

**SUMMARY:** On July 14, 1999, the Commission released a public notice requesting public comment on a petition from the Public Utility Commission of Texas ("Petition") requesting additional authority to implement measures related to conservation of telecommunications numbering resources. The intended effect of this action is to make the public aware of, and to seek public comment on, this request.

**FOR FURTHER INFORMATION CONTACT:** Al McCloud at (202) 418-2320 or amcccloud@fcc.gov. The address is: Network Services Division, Common Carrier Bureau, Federal Communications Commission, The Portals, 445 12th Street, SW, Suite 6-A320, Washington, DC 20554. The fax number is: (202) 418-2345. The TTY number is: (202) 418-0484.

**SUPPLEMENTARY INFORMATION:** On September 28, 1998, the Federal Communications Commission ("Commission") released an order in the matter of a Petition for Declaratory Ruling and Request for Expedited Action on the July 15, 1997 Order of the Pennsylvania Public Utility Commission Regarding Area Codes 412, 610, 215, and 717, and Implementation of the Local Competition Provisions of the Telecommunications Act of 1996, *Memorandum Opinion and Order and Order on Reconsideration*, FCC 98-224, CC Docket No. 96-98, 63 FR 63613, NSD File No. L-97-42 (rel. September 28, 1998) ("Pennsylvania Numbering Order"). The Pennsylvania Numbering Order delegated additional authority to state public utility commissions to order NXX code rationing, under certain circumstances, in jeopardy situations and encouraged state commissions to seek further limited delegations of authority to implement other innovative number conservation methods.

The Public Utility Commission of Texas has filed a request for additional delegation of authority to implement number conservation methods in their state. See Common Carrier Bureau Seeks Comment on the Texas Public Utility Commission's Petition for Delegation of Additional Authority to Implement Number Conservation Measures, *Public Notice*, NSD File No. L-99-55, DA 99-1380 (rel. July 14, 1999).

Many of the additional authority measures sought by the Texas Commission relate to issues under consideration in the *Numbering Resource Optimization Notice*, *Notice of Proposed Rulemaking*, CC Docket No. 99-200, FCC 99-122 (rel. June 2, 1999), 64 FR 32471. Because the Texas Commission faces immediate

concerns regarding the administration of telecommunication numbering resources in Texas, we find it to be in the public interest to address this petition as expeditiously as possible, prior to completing the rulemaking proceeding.

We hereby seek comment on the issues raised in the Texas Public Utility Commission's petition for delegated authority to implement various number conservation measures. A copy of this petition will be available during regular business hours at the FCC Reference Center, Portals II, 445 12th Street, SW, Suite CY-A257, Washington, DC 20554, (202) 418-0267.

Interested parties may file comments concerning these matters on or before August 16, 1999. All filings must reference NSD File Number L-99-55 and CC Docket 96-98. Send an original and four copies to the Commission Secretary, Magalie Roman Salas, Portals II, 445 12th Street, SW, Suite TW-A325, Washington, DC 20554 and two copies to Al McCloud, Network Services Division, Portals II, 445 12th Street, SW, Suite 6A-320, Washington, DC 20554.

Comments may be filed using the Commission's Electronic Comment Filing System (ECFS) or by filing paper copies. Comments filed through the ECFS can be sent as an electronic file via the Internet to <<http://www.fcc.gov/e-file/ecfs.html>>. Generally, only one copy of an electronic submission must be filed. If multiple docket or rulemaking numbers appear in the caption of this proceeding, however, commenters must transmit one electronic copy of the comments to each docket or rulemaking number referenced in the caption. In completing the transmittal screen, commenters should include their full name, Postal Service mailing address, and the applicable docket or rulemaking number. Parties may also submit an electronic comment by Internet e-mail. To get filing instructions for e-mail comments, commenters should send an e-mail to [ecfs@fcc.gov](mailto:ecfs@fcc.gov), including "get form <your e-mail address>" in the body of the message. A sample form and directions will be sent in reply. Comments may be filed using the Commission's Electronic Comment Filing System (ECFS) or by filing paper copies.

This is a "permit but disclose" proceeding for purposes of the Commission's *ex parte* rules. See generally 47 CFR 1.1200-1.1216. As a "permit but disclose" proceeding, *ex parte* presentations will be governed by the procedures set forth in section 1.1206 of the Commission's rules

applicable to non-restricted proceedings. 47 CFR 1.1206.

Parties making oral *ex parte* presentations are reminded that memoranda summarizing the presentation must contain a summary of the substance of the presentation and not merely a listing of the subjects discussed. More than a one or two sentence description of the views and arguments presented is generally required. See 47 CFR 1.1206(b)(2). Other rules pertaining to oral and written presentations are set forth in section 1.1206(b) as well. For further information contact Al McCloud of the Common Carrier Bureau, Network Services Division, at (202) 418-2320 or amcccloud@fcc.gov. The TTY number is (202) 418-0484.

Federal Communications Commission.

**Blaise A. Scinto,**

*Deputy Chief, Network Services Division, Common Carrier Bureau.*

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## FEDERAL EMERGENCY MANAGEMENT AGENCY

### Privacy Act Systems of Records; Amendment to an Existing Routine Use

**AGENCY:** Federal Emergency Management Agency (FEMA).

**ACTION:** Notice of proposed amendments to the system purpose, and existing routine use with request for comments.

**SUMMARY:** In compliance with the requirements of the Privacy Act of 1974, as amended, 5 U.S.C. 552a, we (FEMA) give notice of a proposed new routine use to be added to our existing system of records entitled, FEMA/REG-2, Disaster Recovery Assistance Files. This change will permit us to disclose information from these records to federal, state, and local governments to help develop hazard mitigation measures for community hazard mitigation planning, and to assure building practices consistent with hazard specific building codes, standards, and ordinances. Additionally, minor modifications include the simplification of routine use language for uses listed in Appendix A, and an update to regional office addresses listed in Appendix AA. We also clarify the format and language of the existing routine use related to eligibility to better distinguish the two eligibility-related uses.

**EFFECTIVE DATE:** The amended routine use and other minor modifications to

this system are effective September 7, 1999.

**ADDRESSES:** We invite comments on this routine use. Please send any comments to the Rules Docket Clerk, Federal Emergency Management Agency, Office of General Counsel, room 840, 500 C Street SW., Washington, DC 20472, or (email) [rules@fema.gov](mailto:rules@fema.gov). Comments received will be available for public inspection at FEMA from 9 a.m. to 4 p.m., Monday through Friday (except for legal holidays).

**FOR FURTHER INFORMATION CONTACT:** Sandra Jackson, FOIA/Privacy Specialist, at (202) 646-3840, or (email) [sandra.jackson@fema.gov](mailto:sandra.jackson@fema.gov).

**SUPPLEMENTARY INFORMATION:**

We published notices of systems of records on January 5, 1987, 52 FR 324; February 3, 1987, 52 FR 3344; March 5, 1987, 52 FR 6875; September 7, 1990, 55 FR 37182; and September 23, 1996, 61 FR 49777.

The altered system of records report, as required by 5 U.S.C. 552a(r), is being simultaneously submitted to the Committee on Government Operations of the House of Representatives, the Committee on Governmental Affairs of the Senate, and the Office of Management and Budget, pursuant to Appendix 1 to OMB Circular A-130.

We are making the following major modifications to this system:

**Purpose of Collection**

The Robert T. Stafford Disaster Relief and Emergency Assistance Act, 42 U.S.C. 5121 *et seq.* (Stafford Act), encourages hazard mitigation measures to reduce losses from disasters, including hazard mitigation planning and enforcement of hazard-specific building codes, standards, and ordinances. By this notice we amend the "Purpose(s)" section of our system of records to reflect our statutory mandate to promote hazard mitigation.

**Amended Routine Use**

Since the 1993 Midwest Flooding, there has been a substantial increase in the number of requests to FEMA for information on applicants for disaster assistance. Such information is covered by the Privacy Act. Almost all requests are from State or local governments to evaluate disaster damages and their impacts on communities for planning purposes, and to ensure individuals' compliance with hazard-specific codes, standards, and ordinances when rebuilding after disaster damage. Although disclosure of information in such cases may benefit both FEMA and individuals receiving assistance, there is no current routine use permitting us to

release applicant specific information for these purposes. By this notice we provide for such a routine use.

We amend the current routine use to permit disclosure of a record from the Disaster Recovery Assistance Files to Federal, State, and local government agencies that are charged with the implementation of hazard mitigation measures and the enforcement of hazard-specific provisions of building codes, standards, and ordinances. FEMA may disclose necessary information from this system of records for purposes of planning projects implemented under Federal, State, or local government hazard mitigation programs or to verify and enforce local buildings codes, standards, and ordinances.

Under this routine use FEMA may disclose this information for hazard mitigation planning purposes to assist States and communities in identifying high-risk areas and preparing mitigation plans that target those areas for future mitigation projects providing the most appropriate solution to the affected area. Hazard mitigation measures may include:

- The acquisition, relocation or elevation of structures;
- Storm water management or drainage improvement projects;
- Structural retrofitting projects to increase resistance to earthquake, wind, flood or other hazard, or other appropriate projects that will increase structures' disaster resistance.

Mitigation projects focusing on those areas or properties that sustain the greatest disaster damage on a repetitive basis have a high potential for cost-effectiveness and, therefore, may significantly reduce or eliminate repeated federal disaster relief and assistance payments.

Under this routine use, FEMA may also disclose this information for enforcement purposes to enable States and communities to ensure property owners repair or rebuild their structures in conformance with applicable hazard-specific building codes, standards, and ordinances. Rebuilding structures to conform to these requirements will increase the structures' disaster resistance and, thus, significantly reduce or eliminate repeated payments out of federal disaster relief and assistance funds.

Dated: July 21, 1999.

**Ernest B. Abbott,**  
General Counsel.

The entire text of the system of records affected by this notice and Appendixes A and AA to FEMA/REG-2 follow:

**FEMA/REG-2**

**SYSTEM NAME:**

Disaster Recovery Assistance Files.

**SECURITY CLASSIFICATION:**

Unclassified.

**SYSTEM LOCATION:**

FEMA National Processing Service Centers.

**CATEGORIES OF INDIVIDUALS COVERED BY THE SYSTEM:**

Individuals who apply for disaster recovery assistance following Presidentially declared major disasters or emergencies.

**CATEGORIES OF RECORDS IN THE SYSTEM:**

(a) Records of registration for assistance (FEMA Form 90-69, Disaster Assistance Registration/Application includes names, addresses, telephone numbers, social security numbers, insurance coverage information, household size and composition, type of damage incurred, income information, programs to which we refer applicants for assistance, flood zones, preliminary determinations of eligibility for disaster assistance).

(b) Inspection reports (FEMA Form 90-56, Inspection Report) contain identification information, and results of surveys of damaged property and goods.

(c) Temporary housing assistance eligibility determinations (FEMA Forms 90-11 through 90-13, 90-16, 90-22, 90-24 through 90-28, 90-31, 90-33, 90-41, 90-48, 90-57, 90-68 through 90-70, 90-71, 90-75 through 90-78, 90-82, 90-86, 90-87, 90-94 through 90-97, 90-99, and 90-101). These apply to approval and disapproval of temporary housing assistance: general correspondence, complaints, appeals, and resolutions, requests for disbursement of payments, inquiries from tenants and landlords, general administrative and fiscal information, payment schedules and forms, termination notices, and information shared with the temporary housing program staff from other agencies to prevent duplication of benefits, leases, contracts, specifications for repair of disaster damaged residences, reasons for eviction or denial of aid, sales information after tenant purchase of housing units, and status of disposition of applications of housing.

(d) Eligibility decisions from other agencies (for example, the disaster loan program administered by the Small Business Administration, and decisions of the State-administered Individual and Family Grant program) as they relate to

determinations of eligibility for disaster assistance programs.

(e) State files containing related, but independently kept, records of persons who request Individual and Family Grants, and administrative files and reports FEMA requires. As to individuals, we keep the same type of information as described above under registration, inspection, and temporary housing assistance records. As to administrative and reporting requirements, we use FEMA Forms 76-27, 76-28, 76-30, 76-32, 76-34, 76-35, 76-38. We also use State administrative planning formats.

#### **AUTHORITY FOR MAINTENANCE OF THE SYSTEM:**

The Robert T. Stafford Disaster Relief and Emergency Assistance Act, Pub. L. 93-288 as amended; Reorganization Plan No. 3 of 1978.

#### **PURPOSE(S):**

To register applicants needing disaster assistance, to inspect damaged homes, to verify information provided by the applicant, to make eligibility determinations for that assistance, and to identify and implement measures to reduce future disaster damage.

#### **ROUTINE USES OF RECORDS MAINTAINED IN THE SYSTEM, INCLUDING CATEGORIES OF USERS AND THE PURPOSES OF SUCH USES:**

(a) When an applicant seeks assistance from another Federal agency, a State government, local government, or volunteer agency charged with administering disaster relief programs, and FEMA receives a written request from that agency, we may disclose applicant information to that agency as necessary to prevent a duplication of efforts in determining eligibility. We may disclose only information from this system of records relevant to that agency's particular assistance program(s). The requesting agency is not permitted to change disclosed FEMA records.

(b) To the extent that eligibility, in whole or in part, for a disaster assistance program depends on eligibility for assistance from another program or receipt of benefits from another source for the same purpose, we may, in response to a written request, disclose information to relevant agencies, organizations, and institutions only as necessary to determine and prevent duplication of benefits (section 312 of the Stafford Act).

(c) In response to a written request, we may disclose information from this system of records to Federal, State, or local government agencies charged with the implementation of hazard mitigation measures and the enforcement of

hazard-specific provisions of building codes, standards, and ordinances. We may disclose only information necessary for the following purposes:

- *For hazard mitigation planning purposes* to assist States and communities in identifying high-risk areas and preparing mitigation plans that target those areas for hazard mitigation projects implemented under Federal, State or local hazard mitigation programs; and
- *For enforcement purposes* to enable State and communities to ensure that owners repair or rebuild structures in conformance with applicable hazard-specific building codes, standards, and ordinances.

(d) Additional routine uses may include those uses identified at Nos. 1, 2, 3, 5, 6, and 8 of Appendix A.

#### **DISCLOSURE TO CONSUMER REPORTING AGENCIES:**

Under 5 U.S.C. 552a(b)(12): We may make disclosures from this system to "consumer reporting agencies" as defined in the Fair Credit Reporting Act, 15 U.S.C. 1681a(f) or the Debt Collection Act of 1982.

#### **POLICIES AND PRACTICES FOR STORING, RETRIEVING, ACCESSING, RETAINING, AND DISPOSING OF RECORDS IN THE SYSTEM:**

##### **STORAGE:**

Interactive database; computer discs, records in file folders.

##### **RETRIEVABILITY:**

By name, address, social security number, case file numbers.

##### **SAFEGUARDS:**

Hardware and software computer security measures; paper files in locked file cabinets or rooms; buildings are secured during non-business hours by building guards.

##### **RETENTION AND DISPOSAL:**

Because of varying record schedules applicable to this system of records, we have broken down the paragraphs under the categories of records section for easy reference. Records covered by paragraphs (a) through (d) are covered by FEMA Records Schedule N1-311-86-1, Item 8b(1) and are destroyed 6 years and 3 months after the files are consolidated. Records covered by paragraph (e) are covered by FEMA Records Schedule N1-311-86-1, Item 7 and are destroyed 3 years after the disaster contract is terminated.

##### **SYSTEM MANAGER(S) AND ADDRESS:**

We list the addresses of Regional Directors of FEMA in Appendix AA; the Director, Human Services Division, Response and Recovery Directorate, 500 C Street SW., Washington, DC 20472.

#### **NOTIFICATION PROCEDURES:**

You should address Inquiries to the appropriate system manager. Written requests should be clearly marked, "Privacy Act Request" on the envelope and letter. Include full name of the individual, some type of appropriate personal identification, and current address.

For personal visits, you should be able to provide some acceptable identification, that is, driver's license, employing office's identification card, or other identification data.

#### **RECORDS ACCESS PROCEDURES:**

Same as notification procedure above.

#### **CONTESTING RECORDS PROCEDURE:**

Same as notification procedure above. The letter should state clearly and concisely what information you are contesting, the reasons for contesting it, and the proposed amendment to the information that you seek. FEMA Privacy Act regulations are at 44 CFR part 6.

#### **RECORD SOURCE CATEGORIES:**

Applicants for disaster recovery assistance; credit rating bureaus, financial institutions, insurance companies and agencies providing disaster relief.

#### **SYSTEMS EXEMPTED FROM CERTAIN PROVISIONS OF THE ACT:**

None.

#### **Appendix A**

*Introduction to Routine Uses:* We have identified certain routine uses that are applicable to many of our systems of record notices. We will list the specific routine uses applicable to an individual system of record notice under the "Routine Use" section of the notice itself, which will correspond to the numbering of the routine uses published below. We are publishing these uses only once in the interest of simplicity and economy, rather than repeating them in every individual system notice.

1. *Routine Use—Law Enforcement:* We may disclose as a routine use a record from any of our system of records that indicates either by itself or in combination with other information that we have, a violation or potential violation of law, whether civil, criminal or regulatory, and whether arising by general statute, or by regulation, rule or order. We may disclose these records to the appropriate agency whether Federal, State, territorial, local or foreign, or foreign agency or professional organization, responsible for enforcing, implementing, investigating, or prosecuting such violation or for implementing the statute, rule, regulation or order.

2. *Routine Use—Disclosure When Requesting Information:* We may disclose as a routine use a record from our system of records to a Federal, State, or local agency maintaining civil, criminal, regulatory,

licensing or other enforcement information or other pertinent information, such as current licenses, if necessary to obtain information relevant to an agency decision concerning hiring or retention of an employee, issuance of a security clearance, letting of a contract, or issuance of a license, grant, or other benefit.

3. *Routine Use—Disclosure of Requested Information:* We may disclose as a routine use a record from our system of records to a Federal agency in response to a written request in connection with hiring or retaining an employee, an investigation of an employee, letting of a contract, or issuance of a license, grant, or other benefit by the requesting agency, to the extent that the information is relevant and necessary to the requesting agency's decision.

4. *Routine Use—Grievance, Complaint, Appeal:* We may disclose as a routine use a record from our system of records to an authorized appeal or grievance examiner, formal complaints examiner, equal employment opportunity investigator, arbitrator, or other duly authorized official investigating or settling a grievance, complaint, or appeal filed by an employee. We may also disclose as a routine use a record from this system of records to the Office of Personnel Management under that agency's responsibility to evaluate Federal personnel management.

To the extent that official personnel records in our custody are covered within systems of records published by the Office of Personnel Management as government-wide records, we will consider those records as a part of that government-wide system. We may transfer as a routine use to the Office of Personnel Management under official personnel programs and activities other official personnel records covered by notices that we published and that we consider are separate systems of records.

5. *Routine Use—Congressional Inquiries:* If the individual subject of the record asks us to disclose the information, we may disclose as a routine use a record from our system of records to a Member of Congress or to a congressional staff member in response to an inquiry from the congressional office.

6. *Routine Use—Private Relief Legislation:* We may disclose as a routine use the information contained in our system of records to the Office of Management and Budget at any stage of the legislative coordination and clearance process set out in OMB Circular No. A-19.

7. *Routine Use—Disclosure to the Office of Personnel Management:* We may disclose as a routine use a record from our system of records to the Office of Personnel Management concerning information on pay and leave benefits, retirement deductions, and any other information concerning personnel actions.

8. *Routine Use—Disclosure to National Archives and Records Administration:* We may disclose as a routine use a record from our system of records to the National Archives and Records Administration in records management inspections conducted under the authority of 44 U.S.C. 2904 and 12906.

9. *Routine Use—Grand Jury:* We may disclose as a routine use a record from our

system of records to a grand jury agent under a Federal or State grand jury subpoena, or under a prosecution request that we release such record for introduction to a grand jury.

#### Appendix AA

Addresses for FEMA Regional Offices:

Region I—Regional Director, FEMA, room 442, J.W. McCormack Post Office and Courthouse Building, Boston, MA 02109-4595;

Region II—Regional Director, FEMA, 26 Federal Plaza, room 1338, New York, NY 10278-0002;

Region III—Regional Director, FEMA, Liberty Square Building (Second Floor), 105 South Seventh Street, Philadelphia, PA 19106-3316;

Region IV—Regional Director, FEMA, 3003 Chamblee-Tucker Road, Atlanta, GA 30341;

Region V—Regional Director, FEMA, 175 West Jackson Blvd., 4th Floor, Chicago, IL 60604-2698;

Region VI—Regional Director, FEMA, Federal Regional Center, 800 North Loop 288, Denton, TX 76201-3698;

Region VII—Regional Director, FEMA, 2323 Grand Boulevard, room 900, Kansas City, MO 64108-2670;

Region VIII—Regional Director, FEMA, Denver Federal Center, Building 710, Box 25267, Denver, CO 80225-0267;

Region IX—Regional Director, FEMA, Building 105, Presidio of San Francisco, CA 94129-1250;

Region X—Regional Director, FEMA, Federal Regional Center, 130 228th Street, SW, Bothell, WA 98021-9796;

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## FEDERAL RESERVE SYSTEM

### Agency Information Collection Activities: Proposed Collection; Comment Request

**AGENCY:** Board of Governors of the Federal Reserve System

#### SUMMARY:

##### *Background.*

On June 15, 1984, the Office of Management and Budget (OMB) delegated to the Board of Governors of the Federal Reserve System (Board) its approval authority under the Paperwork Reduction Act, as per 5 CFR 1320.16, to approve of and assign OMB control numbers to collection of information requests and requirements conducted or sponsored by the Board under conditions set forth in 5 CFR 1320 Appendix A.1. Board-approved collections of information are incorporated into the official OMB inventory of currently approved collections of information. Copies of the OMB 83-Is and supporting statements and approved collection of information instruments are placed into OMB's

public docket files. The Federal Reserve may not conduct or sponsor, and the respondent is not required to respond to, an information collection that has been extended, revised, or implemented on or after October 1, 1995, unless it displays a currently valid OMB control number.

### Request for comment on information collection proposals.

The following information collections, which are being handled under this delegated authority, have received initial Board approval and are hereby published for comment. At the end of the comment period, the proposed information collections, along with an analysis of comments and recommendations received, will be submitted to the Board for final approval under OMB delegated authority. Comments are invited on the following:

a. Whether the proposed collection of information is necessary for the proper performance of the Federal Reserve's functions; including whether the information has practical utility;

b. the accuracy of the Federal Reserve's estimate of the burden of the proposed information collection, including the validity of the methodology and assumptions used;

c. ways to enhance the quality, utility, and clarity of the information to be collected; and

d. ways to minimize the burden of information collection on respondents, including through the use of automated collection techniques or other forms of information technology.

**DATES:** Comments must be submitted on or before September 27, 1999.

**ADDRESSES:** Comments, which should refer to the OMB control number or agency form number, should be addressed to Jennifer J. Johnson, Secretary, Board of Governors of the Federal Reserve System, 20th and C Streets, NW, Washington, DC 20551, or delivered to the Board's mail room between 8:45 a.m. and 5:15 p.m., and to the security control room outside of those hours. Both the mail room and the security control room are accessible from the courtyard entrance on 20th Street between Constitution Avenue and C Street, NW. Comments received may be inspected in room M-P-500 between 9:00 a.m. and 5:00 p.m., except as provided in section 261.14 of the Board's Rules Regarding Availability of Information, 12 CFR 261.14(a).

A copy of the comments may also be submitted to the OMB desk officer for the Board: Alexander T. Hunt, Office of Information and Regulatory Affairs, Office of Management and Budget, New